

## Message Text

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PAGE 01 STATE 163993

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ORIGIN SS-30

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FM SECSTATE WASHDC

TO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY ATHENS IMMEDIATE

AMEMBASSY BELGRADE IMMEDIATE

USMISSION GENEVA IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY MOSCOW IMMEDIATE

USMISSION NATO IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

S E C R E T STATE 163993

EXDIS

E.O. 11652 GDS

TAGS: PFOR, CY

SUBJECT: SITUATION REPORT NO. 23

GENEVA FOR BUFFUM

MILITARY SITUATION IN CYPRUS: THE SITUATION REMAINS FAIRLY STABLE. FEW VIOLATIONS WERE REPORTED; ALTHOUGH EMBASSY NICOSIA HEARD MORTARS AND AUTOMATIC WEAPONS BEING EMPLOYED. CLERIDES PHONED AMBASSADORAVIES AT 1435 EDT TO SAY THAT THE TURKS APPEARED TO BE ON THE MOVE AGAIN AND WERE FIRING ON THE MONASTERY AT AYOS CHRISOSTOMOS IN THE MAMILA-KYTHREA AREA. THERE HAS AS YET BEEN NO CONFIRMATION OF THIS INCIDENT. TURKISH STRENGTH ON THE ISLAND IS CURRENTLY ESTIMATED BY US SOURCES AT 18,000 TO 22,000 SUPPORTED BY AN ESTIMATED 70-80 TANKS. UK ESTIMATES ARE SOMEWHAT LOWER (12,000 MEN,

SECRET

SECRET

PAGE 02 STATE 163993

44 TANKS). THE TURKS HAVE NOT YET ENTERED MYRTOU, AND

NICOSIA AIRPORT REMAINS FIRMLY IN UNFICYP HANDS WITH NO INDICATION THAT THE TURKS WILL CHALLENGE ITS CONTROL. COMMENT: A TURKISH OFFICIAL HAS REPORTED THAT THE ORIGINAL TURKISH OPERATIONAL PLAN CALLED FOR A FIVE-DAY CAMPAIGN TO ESTABLISH A TURKISH CONTROLLED CORRIDOR FROM KYRENIA TO NICOSIA TO FAMAGUSTA. NICOSIA AIRPORT WAS ALSO TO BE TAKEN BY THE TURKS. HOWEVER, THE CEASEFIRE AFTER ONLY THREE DAYS OF FIGHTING PREVENTED COMPLETION OF THE PLAN. (EXDIS/NOFORN)

GREECE: AMBASSADOR VLACHOS, KARAMANLIS' TOP FOREIGN POLICY ADVISER DURING FOREIGN MINISTER MAVROS' ABSENCE IN GENEVA, TOLD AMBASSADOR TASCA THAT KARAMANLIS HAD JUST TALKED WITH SECRETARY KISSINGER. VLACHOS ALSO REPOR-

TED A GROWING FEELING IN THE GREEK GOVERNMENT THAT ECEVIT IS PLAYING A DOUBLE GAME WITH THE GREEKS AND IS NOT SINCERE. ON ANOTHER FRONT, A POLITICAL CONFIDANT OF KARAMANLIS HAS SAID THAT THE FIRST AIM OF THE NEW GOVERNMENT IS TO CREATE A BROADLY REPRESENTATIVE GOVERNMENT OF NATIONAL UNITY TO HANDLE THE CYPRUS CRISIS. AFTER THE GENEVA CONFERENCE HAS BROUGHT A TEMPORARY SOLUTION TO THE CRISIS, KARAMANLIS REPORTEDLY INTENDS TO APPOINT AN ENTIRELY NEW CABINET, INSTALLING PRIMARILY TECHNOCRATS WHO WOULD CONSTITUTE AN EFFECTIVE WORKING GOVERNMENT. KARAMANLIS ALLEGEDLY FORESEES ENORMOUS DIFFICULTIES--WHICH HE SERIOUSLY DOUBTS CAN BE OVERCOME--IN RESOLVING THE CYPRUS ISSUE, IN REPAIRING A WEAKENED ECONOMY, AND IN EFFECTING A PEACEFUL RESTORATION OF DEMOCRACY WITHOUT OPENING THE DOOR TO LEFTIST EXCESSES AND RENEWED MILITARY INTERVENTION. (EXDIS)

GENEVA TALKS: THERE IS HOPE IN GENEVA THAT A FIRST-PHASE AGREEMENT CAN BE REACHED BETWEEN GREECE AND TURKEY, POSSIBLY TONIGHT, ON DISENGAGEMENT AND A STANDSTILL IN CYPRUS. A SECOND PHASE OF TALKS COULD THEN BEGIN IN A WEEK OR SO TO DISCUSS BROADER TOPICS. HALUK ULMAN, PERSONAL REPRESENTATIVE OF TURKISH PRIME MINISTER ECEVIT, MET WITH AMBASSADOR BUFFUM IN GENEVA AND GAVE AN APPARENTLY FULL EXPOSITION OF TURKISH OBJECTIVES AT THE CONFERENCE. HE  
SECRET

SECRET

PAGE 03 STATE 163993

REITERATED THAT THERE COULD BE NO RETURN TO THE STATUS QUO ANTE, THAT THE 1960 CONSTITUTIONAL ARRANGEMENTS HAD NOT WORKED, AND THAT THE TURKS OPPOSE THE RETURN OF MAKARIOS. HE ADDED THAT THE MINIMAL TURKISH POSITION FOR THE CONFERENCE IS A COMMUNIQUE WHICH NOT ONLY DEALS WITH CEASEFIRE ARRANGEMENTS BUT ALSO EXPLICITLY POINTS TO THE LONGER TERM ESTABLISHMENT OF TWO AUTONOMOUS "ADMINISTRATIONS" ON CYPRUS, I.E. A FEDERATION OF THE ISLAND. THE

TURKS WANT TO FORCE GREECE TO RECOGNIZE EXPLICITLY THIS DE FACTO SITUATION IN THE GENEVA COMMUNIQUE, AND AMBASSADOR BUFFUM BELIEVES THE TURKS INTEND TO MAINTAIN MILITARY PRESSURE ON CYPRUS UNTIL THEY GET AT LEAST GENERAL AGREEMENT ON A POLITICAL SETTLEMENT. (EXDIS)

UNFICYP: CURRENT UNFICYP STRENGTH IS ABOUT 2,800 AND THERE ARE PLANS TO REINFORCE VARIOUS NATIONAL CONTINGENTS. SOME 400 FINNISH TROOPS HAVE ALREADY BEEN LANDED AND THE US HAS AGREED TO AIRLIFT 150 ADDITIONAL DANISH TROOPS.

CANADA IS DOUBLING ITS PRESENT 485 MAN FORCE. THERE HAS BEEN SOME DEBATE ABOUT EXPANDING UNFICYP'S MANDATE TO INCLUDE A ROLE AS A BUFFER FORCE, BUT NOTHING HAS YET BEEN DECIDED. THE TURKS HAVE MADE APPARENT THEIR LACK OF ENTHUSIASM FOR THE UN AND FOR UNFICYP, MAINLY BECAUSE OF THE NICOSIA AIRPORT CONFRONTATION. (EXDIS) INGERSOLL

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